

**Financial Statements** 

**Codiac Regional Policing Authority** 

December 31, 2021

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### Independent auditor's report

Grant Thornton LLP Suite 450 633 rue Main Street, PO Box 1005 Moncton, NB E1C 8P2

T +1 506 857 0100 F +1 506 857 0105

To Board of Directors of Codiac Regional Policing Authority

#### Opinion

We have audited the financial statements of Codiac Regional Policing Authority ("the Authority"), which comprise the statement of financial position as at December 31, 2021, and the statements of operations and accumulated surplus, changes in net surplus, and cash flows for the year then ended, and summary of significant accounting policies and other explanatory information.

In our opinion, the accompanying financial statements present fairly in all material respects, the financial position of Codiac Regional Policing Authority as at December 31, 2021, and its results of operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards for Government not-for-profit organizations.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public accounting standards for Government not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Authority or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Authority's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
  evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not
  detecting a material misstatement resulting from fraud is higher than for one resulting from error,
  as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override
  of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Authority's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Authority to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the
  disclosures, and whether the financial statements represent the underlying transactions and
  events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Moncton, Canada June 23, 2022

**Chartered Professional Accountants** 

Grant Thornton LLP

# Codiac Regional Policing Authority Statement of Financial Position

2021	2020
\$ 10.519.518	\$ 10,658,745
•	842,964
2,935,574	=
12,263	95,952
13,467,355	_11,597,661
14,327,441	9,688,956
613,883	720,334
14,941,324	10,409,290
(1,473,969)	1,188,371
2,486,082	2,384,431
\$ 1,012,113	\$ 3,572,802
	\$ 10,519,518 2,935,574 12,263 13,467,355 14,327,441 613,883 14,941,324 (1,473,969) 2,486,082

Commitments (Note 8) Contingencies (Note 9)

On behalf of the Board

Directo

# **Codiac Regional Policing Authority Statements of Operations and Accumulated Surplus**

Year Ended December 31		2021	2020
	Budget	Antuni	Ashial
Revenues	<u>Budget</u>	<u>Actual</u>	<u>Actual</u>
Contributions (Note 1(c), Note 6)	\$ 33,107,280	\$ 33,107,280	\$ 32,128,218
Province of New Brunswick - 911	734,397	723,225	716,390
Federal contract - Dept of Fisheries & Oceans		235,000	235,000
Dispatch Revenue (Note 1(d), Note 6)	750,000	750,000	
Other revenues	590,862	268,064	151,590
Interest	65,000	39,270	52,851
	35,482,539	35,122,839	33,284,049
Expenditures			
Administration	224,147	212,881	208,878
Amortization	660,438	660,438	611,853
Board expense	29,900	12,284	9,545
Commissionaires / custody of prisoners	443,754	275,931	389,638
Facilities - Moncton	1,039,800	1,039,800	1,039,800
- Dieppe	82,570	81,559	85,790
Interest expense (Federal Loan- Radio)	6,850	6,850	9,724
Professional, auxillary costs & communication fees		CE 20C	444 700
Equipment Rental – Vehicle	73,000	65,286	111,722
VERSATERM	26,019 64,683	22,632 50,522	27,522
RCMP contract costs (Note 7)	26,020,702	27,496,353	107,360 24,429,598
Provincial contract - 911	1,087,707	986,897	901,438
Salaries and benefits - Dispatch	2,974,099	2,855,155	2,850,876
- Clerical Support	<u>3,999,008</u>	3,916,940	<u>3,703,656</u>
olollosi osppoli	36,732,677	37,683,528	34,487,400
Deficit for the year	\$ (1,250,138)	\$ (2,560,689)	\$ (1,203,351)
		•	,
Surplus, beginning of year		<u>\$ 3.572.802</u>	<u>\$ 4.776,153</u>
Surplus, end of year		¢ 1 012 142	¢ 2 572 000
ourpids, end or year		\$ 1,012,113	\$ 3,572,802

### Codiac Regional Policing Authority Statement of Change in Net Surplus (Debt)

Year Ended December 31	2021	2020
Annual deficit	\$ (2,560,689)	\$ (1,203,351)
Acquisition of tangible capital assets Amortization of tangible capital assets	(762,089) <u>660,438</u> (101,651)	(841,748) 611,853 (229,895)
Decrease in net assets for the year	(2,662,340)	(1,433,246)
Net surplus, beginning of year	1,188,371	2,621,617
Net (debt) surplus, end of year	\$ (1,473,969)	\$ 1,188,371

Codiac Regional Policing Authority Statement of Cash Flows		
Year Ended December 31	2021	2020
Increase in cash and cash equivalents		
Operating		
Deficit	\$ (2,560,689)	•
Amortization	660,438	<u>611,853</u>
	(1,900,251)	(591,498)
Changes in non-cash working capital		
Receivables-Town of Riverview	842,964	(38,026)
Receivables-City of Dieppe	(2,935,574)	-
Receivables-DFO	-	2,862
Other receivables	83,689	(83,552)
Payables and accruals	<u>4,638,485</u>	<u>1,846,882</u>
	<u>729,313</u>	<u>1,136,668</u>
Investing		
Purchase of tangible capital assets	(762,089)	(841,748)
Financing		
Repayment of loan	<u>(106,451)</u>	<u>(106,449)</u>
Net (decrease) increase in cash and cash equivalents	(139,227)	188,471
	(,,	,
Cash and equivalents, beginning of year	<u>10,658,745</u>	10,470,274
Cash and equivalents, end of year	\$ 10,519,518	\$ 10,658,745
• • • • • • • • • • • • • • • • • • • •	,	Ţ 10,000,1 TO

December 31, 2021

#### 1. Nature of operations

#### (a) Organization

Codiac Regional Policing Authority (the "Authority") was established effective January 1, 2001 as a permanent authority. The Authority is to administer the Regional Police Service Agreement between the Government of Canada and the Authority within the *Police Act* and Policing Standards of the Province of New Brunswick for the municipalities of Moncton, Riverview and Dieppe.

#### (b) Terms of agreement

The Regional Police Service Agreement initially came into force on January 18, 1998 and a modification of this agreement was made April 1, 2012 and shall continue in force until March 31, 2032. The major change in the new agreement was that the CRPA will only pay 90% of the costs of providing and maintaining the police service as long as the Codiac region has a population of 15,000 or more. The agreement provides for a renewal period upon terms that are agreed to by the parties. The agreement may also be terminated on March 31 in any given year by either party with twenty-four-month notice.

#### (c) Contributions

The current agreement operating policing services in the Greater Moncton Area were pooled in the Regional Policing Authority. The costs were then recovered from Moncton, Riverview and Dieppe based on a pro-rata cost sharing formula. For years subsequent to 2010 mutually agreed upon cost sharing percentages based on tax assessment, population, and calls for service were used. The cost sharing percentages by year are as follows:

	<u>Moncton</u>	Riverview	<u>Dieppe</u>	<u>Total</u>
2011	73.32	11.86	14.82	100%
2012	71.61	12.09	16.30	100%
2013	69.48	12.13	18.39	100%
2014	70.10	11.72	18.18	100%
2015	69.90	11.71	18.39	100%
2016	70.03	11.68	18.29	100%
2017	70.01	11.70	18.29	100%
2018	70.29	11.42	18.29	100%
2019	70.17	11.40	18.43	100%
2020	70.31	11.16	18.53	100%
2021	70.61	10.99	18.40	100%

#### (d) Dispatch revenue

The costs related to dispatch services are recovered from Moncton, Riverview and Dieppe based on the same cost sharing formula included in (c).

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#### 2. Summary of significant accounting policies

The financial statements of the Authority are prepared in accordance with the Canadian public sector accounting standards for Government not-for-profit Organizations (PSAS). Significant aspects of the accounting policies adopted by the Authority are as follows:

#### (a) Cash and cash equivalents

The company's policy is to disclose bank balances under cash and cash equivalents, including bank overdrafts with balances that fluctuate frequently from being positive to overdrawn and highly liquid temporary investments usually with a maturity period of three months or less from the date of acquisition. Term deposits that the Authority cannot use for current transactions because they are pledged as security are excluded from cash and cash equivalents.

#### (b) Revenue recognition

Contribution and dispatch revenues are recorded as earned in accordance with the cost sharing formula described in Note 1(c) and 1(d). Revenue from the Province of New Brunswick and other revenues are recorded when the service has been provided and collection is reasonably assured. Other revenues consist of criminal record checks, custody of prisoners, and other miscellaneous revenues. Interest revenue is recorded on a monthly basis as earned.

#### (c) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful lives as follows:

Leaseholds	10 years
Vehicles	5 years
Kits	6 years
Equipment	8 years
Telecommunication	10 years
Computer equipment	5 years
Furniture	10 years

#### (d) Government transfers

Government transfers are recognized in the financial statements as revenues in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made. Transfers received for whom expenses are not yet incurred are included in deferred revenue. Government transfers consist of contributions and the 911 Public Safety Answering Point (PSAP) operating cost contributions for service.

#### (e) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

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#### 2. Summary of significant accounting policies (continued)

#### (f) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates. Significant estimates include the useful lives of tangible capital assets and retroactive settlements on union collective agreements (Note 12).

3. Payables and accruals	<u>2021</u>	<u>2020</u>
RCMP contract Trade payables and accruals	\$ 6,712,404 	\$ 6,125,412 <u>3,563,544</u>
	<u>\$ 14,327,441</u>	\$ 9,688,956

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4.	Tangible	capital	assets
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4. Tangible capital assets	Leasehold				Tele- communication	Commutan			
Cont	Improvements		Kits	Equipment		Computer Equipment	Furniture	2021	2020
Cost Opening cost	\$ 61,968	\$ 1,823,245	\$ 367,011	\$ 574,457	\$ 1,254,514	\$ 284,038	\$ 179,505	\$ 4,544,738	\$ 3,999,518
Additions and transfers	-	261,781	23,817	218,877	147,012	110,602	-	762,089	841,748
Disposals and transfers		(332,933)	(327,704)	(99,665)	·	(19,312)		(779,614)	(296,528)
Closing cost	61,968	1,752,093	63,124	693,669	1,401,526	375,328	179,505	4,527,213	4,544,738
Accumulated amortization Opening accumulated amortization	(61,968)	(798,657)	(339,609)	(226,786)	(429,848)	(123,934)	(179,505)	(2,160,307)	(1,844,982)
Amortization	-	(357,533)	(24,728)	(79,439)	(132,802)	(65,936)	-	(660,438)	(611,853)
Disposats		332,933	327,704	99,665		19,312		779,614	296,528
Closing accumulated amortization	(61,968)	(823,257)	(36,633)	(206,560)	(562,650)	(170,558)	(179,505)	(2,041,131)	(2,160,307)
Asset net book value	<u>\$</u>	\$ 928,836	\$ 26,491	\$ 487,109	\$ 838,876	\$ 204,770	•	\$ 2,486,082	\$ 2,384,431

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#### 5. Long term debt

2021

2020

Federal Treasury Board loan, 1.35%, due 2027

\$ 613,883

\$ 720,334

During fiscal 2017, the Authority purchased new communication equipment with the support of the RCMP. The equipment was financed with a 10-year loan from the Federal Treasury Board bearing interest at 1.35% and principal repayments are as follows:

2022-2023	106,450
2024	104,735
2025-2026	101,130
2027	88,837
2028	5,148

6.	Contributions and dispatch revenue		2021 <u>Budget</u>		2021 <u>Actual</u>		2020 <u>Actual</u>
Cor	ntributions						
	City of Moncton	\$	23,376,421	\$ :	23,376,421	\$ 22,	589,736
	Town of Riverview		3,638,490		3,638,490	3,	586,634
	City of Dieppe	_	6,092,369		6,092,369		<u>951,848</u>
		\$	33,107,280	\$ :	33,107,280	\$ 32,	128,218
Dis	patch revenue						
'•	City of Moncton	\$	529,561	\$	529,561	\$	_
	Town of Riverview		82,425	•	82,425	•	_
	City of Dieppe	_	138,014		138,014	_	<del>-</del>
		\$	750,000	\$	750,000	\$	

#### 7. RCMP contract costs

The RCMP billings for the contract costs for policing services for the tri community are based on yearly estimates and are invoiced to the Authority on a quarterly basis. The actual RCMP policing costs are not made known to the Authority until after the RCMP's March 31<sup>st</sup> year end. As a result, an adjustment to reflect the actual RCMP policing costs is made by the Authority during the second quarter of each year following the year to which it relates. The adjustment relating to the 2020 RCMP year-end came through and was recorded in the Authority's 2021 year-end resulted in a reduction to the Authority's RCMP contract costs. In the Authority's 2021 year-end a reduction in expenses of \$1,463,826 was recorded which related to RCMP's 2020/21 year-end.

As per the agreement with the RCMP, the Authority is entitled to a 10% reduction in the RCMP operating costs subject to the region meeting a population threshold. The reduction has been netted with the expense for the year. On a funding basis, the RCMP have reduced their annual charges by the 10% reduction and the 10% reduction has been passed on to the funding partners.

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#### 8. Commitments

The Authority has entered into a five year lease agreement for premises in Dieppe which was renewed in May 2022 and ends in May 2027. The lease payments due under this signed agreement for premises in Dieppe over the next five years are as follows:

2022	69,469
2023	71,516
2024	73,569
2025	75,860
2026	77,681
2027 (5 months)	32,633

In addition, the Authority leases its primary facility on Main Street in Moncton for \$1,039,800 per year (2020 - \$1,039,800). This is a month to month lease and is not subject to any specific term.

Subsequent to year end, the Authority signed a lease agreement to rent an additional building located on Main Street in Moncton with a commencement date of June 1, 2022 and an initial term of five years. The monthly base rent payments begin in December 2022 and range from \$5,752 to \$6,111+ HST per month over the term of the lease. These payments have not been reflected in commitments above.

#### 9. Contingencies

#### Severance changes

In the 2012 fiscal year, the RCMP advised the Authority that as a result of changes in the labour agreement between the Government of Canada and the RCMP members there would be a salary cost adjustment due to the changes in how severance payments are made to the RCMP members. The Authority has not yet received a contract cost adjustment and have not agreed to any potential adjustment. The Authority has assessed any potential contract cost adjustment as not determinable. Since the contract cost adjustment relates to severance payments, any adjustment could be material to amounts reported in the financial statements.

#### 10. Transactions with funding partners

In addition to the contributions received, the Authority conducted the following transactions with the funding partners:

- Interest earned on interfund balance with City of Moncton \$39,270 (2020 \$52,851);
- Administration expenses paid to City of Moncton \$212.881 (2020 \$208.878);
- Rent expense charged by the City of Moncton \$1,039,800 (2020 \$1,039,800);
- Rent expense charged by the City of Dieppe \$81,559 (2020 \$85,790)

The transactions with funding partners are measured at the exchange amount agreed to between the funding partners and the Authority.

December 31, 2021

#### 11. New Facility

The Authority has been working with its partners who include the RCMP, the Town of Riverview, the City of Dieppe, and the City of Moncton to finalize plans for the construction of a new detachment for the policing services covered in the Codiac Region. The formal agreement was finalized in 2021, whereby the three municipalities will cost share based on the annual cost sharing percentages via annual rent calculations supporting the capital cost for the construction of the new detachment and related operating costs.

#### 12. Retroactive settlements on union collective agreements

During the year, the Government of Canada signed the first collective agreement with the National Police Federation (NPF). The collective agreement with the NPF follows the Government of Canada passing Bill C-7 in 2017 allowing RCMP regular members and reservists to unionize and bargin collectively. In 2021, the Provinces, Territories and Municipalities were briefed that the new rates of pay under the collective agreement would be applied retroactively. The retroactive pay rates identified in the new collective agreement are expected to be finalized in 2022/ 2023. The period covered related to the retro pay compensation is April 1, 2017 to March 31, 2021.

The current estimate of the payout is \$7,600,000 for 2017-2021 and is recorded in trade payables and accruals (Note 3).

The Authority has been recording a provision related to retro pay for several years, with any changes in the calcuation resulting from changes in the assumptions being recorded in the period the assumptions were updated.

# Codiac Regional Policing Authority Schedule 1: Schedule of Reconciliation of Annual (Deficiency) Surplus Year Ended December 31, 2021

	Total
2021 annual funding deficit	<b>\$ (1,243,725)</b>
Adjustments to 2021 annual funding surplus for PSAS requirements	
Second previous year's surplus Acquisition of tangible capital assets Amortization of tangible capital assets Principal debt repayment	(1,525,064) 762,089 (660,438) 106,449
2021 annual deficit per PSAS for the year	\$ (2,560,689)
	<u>Total</u>
2020 annual funding surplus	\$ 383,643
Adjustments to 2020 annual funding surplus for PSAS requirements	
Second previous year's surplus Acquisition of tangible capital assets Amortization of tangible capital assets Principal dept repayment	(1,923,338) 841,748 (611,853) 106,449
2020 annual deficit per PSAS for the year	\$ (1,203,351)

### **Codiac Regional Policing Authority** Schedule 2: Schedule of Operating and Capital Budgets to the PSAS Budget Year Ended December 31, 2021

Revenues		Operating <u>Budget</u>	Adjustments		PSAS <u>Budget</u>
Contributions - Operating	\$	32,165,066	\$ -	•	20 405 000
Contributions - Capital	Ψ	942,214	Φ -	\$	32,165,066 942,214
Federal contract - Department of		342,214	-		942,214
Fisheries & Oceans		235,000	_		235,000
Fire Dispatch Revenue		750,000	-		750,000
Other revenues		590,862	-		590,862
Province of New Brunswick - 911		734,397	_		734,397
Surplus budget		1,525,064	(1,525,064)		•
Interest		65,000			65,000
		37,007,603	(1,525,064)	_	35,482,539
Protective Service Expenditures					
Administration		224,147	_		224,147
Amortization		-	660,438		660,438
Board expense		29,900	•		29,900
Capital asset purchases		828,914	(828,914)		•
Commissionaires / custody of prisoners		443,754	-		443,754
Equipment Rental – Vehicle		26,019	-		26,019
Facilities - Moncton		1,039,800	-		1,039,800
- Dieppe		82,570	-		82,570
Interest expense (Federal Loan- Radio)		6,850	-		6,850
Principal debt repayments Professional, auxillary costs &		106,450	(106,450)		-
communication fees		73,000	-		73,000
Provincial contract - 911		1,087,707	-		1,087,707
RCMP contract costs Salaries and benefits		26,020,702	-		26,020,702
- Dispatch		2,974,099	-		2,974,099
<ul> <li>Clerical Support</li> </ul>		3,999,008	_		3,999,008
Versaterm	_	64,683	<del>-</del>		64,683
	_	37,007,603	(274,926)	_	36,732,677
Deficit for the year	\$	<u>-</u>	\$ (1,250,138)	<u>\$_</u>	(1,250,138)